Councillors Baker, Edge, Kober, Mallett (Chair), Patel and Peacock

Apologies Councillor Reid

LC8. APOLOGIES

David Lammy MP Derma Ioannou, Haringey Racial Equality Committee Haringey Local Medical Committee Haringey Association of Voluntary Sector Organisations

LC9. URGENT BUSINESS

None.

LC10. DECLARATIONS OF INTEREST

None.

LC11. MINUTES OF PREVIOUS MEETING (17/07/07)

Item LC5: It was noted from the previous meeting that the PCT discouraged the use of non geographic (084) numbers by general practices in Haringey. A number of Members had raised concerns with the Chair about the continued use of these non-geographical numbers, particularly the cost to patients who have to access them from non-standard BT lines. The use of 084 numbers places an unfair burden on patients who only have access to mobile phones (such as those who live in temporary accommodation) as they may incur costly call charges when contacting their GP. Seven General Practices are known to use such 084 numbers in Haringey. The Panel felt that the continued use of 084 numbers was unacceptable and that the PCT should continue to discourage their use.

Agreed: The minutes of the meeting held on 17th July were approved.

LC12. PANEL VISITS

A number of visits to super health centres / polyclinics have been arranged to guide and inform Members review decisions. Members were invited to attend and report back at the next meeting. Venues and times are set out below:

VenueDateThe Centre, Church Road, Newham PCT5th September 3p.m.Lordship Lane, Haringey PCT20th September a.m.Heart of Hounslow, Hounslow PCT28th September p.m.

LC13. FUTURE PCT CONSULTATION EVENTS

Copies of the consultation strategy and programme for the Haringey PCT Primary Care Strategy were distributed. Particular attention was drawn to a number of public consultation dates at which the PCT will present the strategy and to hear public responses. Planned presentations include dedicated events (17th and 19th

September), all local Area Assemblies (11th September to 25th October) and an Equalities Impact Assessment (5th October). The consultation strategy, which contains a full calendar of consultation events, is attached. Members are invited to attend consultation events and report back to the Panel.

LC14. EVIDENCE FROM INDEPENDENT ADVISER TO THE PANEL

Elizabeth Manero, Chair of Health-Link,

Elizabeth Manero was appointed to act as independent adviser to the Panel. The Panel was addressed by Ms Manero. A summary of some of the key points made within this presentation are described below. A full copy of a presentation given by the Elizabeth Manero to the Panel is attached for information.

- Health-Link is an independent, not for profit social enterprise which explores new ways to improve health and health services, with patients and the public.
- The consultation for the Darzi review of London NHS services is explicitly concerned with models of care and delivery models only. Further national and local consultation will be necessary for the application of models e.g. where polyclinics/ super health centres might be located. Further clarification may be necessary from NHS London concerning the consultation process for the London NHS Strategy (A Framework for Action) and possible implications that this may have locally.
- To assess what impact proposals set out in the strategy may have on health inequalities, an explicit formula needed to be developed. A template of such a formula was presented to the Panel.
- As GPs are independent contractors, PCTs and the NHS more generally have limited powers to direct their work. The Primary Care Strategy does however appear to strengthen local commissioning arrangements which may be beneficial in helping to achieve change locally.
- Haringey may be in a stronger position than other PCTs to deliver change given the number of salaried GPs working within the locality. This may further help to reconfigure primary care services.
- The way in which the Haringey Primary Care Strategy is applied will be of critical importance, particularly in the way that planned developments (super health centres) acknowledge and respond to local health needs.
- The PCT should provide further clarification of the costs of the Primary Care Strategy. There were some inconsistencies in financial planning, such as the presumption of staff costs to be neutral despite the intention to extend and develop services.
- There was a need for further detail and clarification on some aspects of the Primary Care Strategy, in particular, what services will be offered from super health centres and whether all super health centres will offer similar services.
- A number of gaps in the strategy were identified including the views of the Local Medical Committee, the views of local Practice Based Commissioning Groups, the effectiveness of local Practice based Commissioning and the willingness of local GPs to re-locate and financial implications for GPs.
- There was a need for the Primary Care Strategy to include a community based monitoring system, so that the impact of planned developments can be assessed

as the plans are implemented. Similarly, the PCT should establish a baseline health position from which to assess future impact of planned changes.

LC15. EVIDENCE FROM LONDON BOROUGH OF HARINGEY MEMBERS & OFFICERS

Councillor Harris

Councillor Harris presented a response to the Primary Care Strategy as Cabinet Member for Adult Social Care & Well Being.

- It was noted that there were aspects of the strategy which were positive and which were to be welcomed.
- The most pressing observation of the Primary Care Strategy was that it was clearly grounded within the medical model of health. As a result, if there were criticisms of the strategy, it was that the proposals concentrated too much on ill-health and further development of health services. This approach failed to recognise the wider social determinants of health which were very important in places like Haringey. Further consideration of the primary care strategy may be necessary to ensure that the broader well being agenda is being met.
- The provision of social care services is important, especially for those with long-term health conditions. Further attention should be paid to how social care will be provided within the super health centre model of services, particularly at to how services will work in partnership to support the needs of patients.
- The Local Authority would like to engage further with the PCT to ensure that objectives set out in the Primary Care Strategy are acknowledged and supported in local planning processes.
- Given the relocation of services and the likely increase in distance that patients may have to travel to access services, the Primary Care Strategy has clear transport implications and concerns. Accessibility concerns were heightened given that two of the planned new super health centres were located outside the borough (Archway Hospital, NMH).
- With such wide ranging changes proposed within the strategy, particularly those
 that involved local service reorganisation, the Local Authority is aware of the
 potential for 'cost shunting'. In this context, there was a need for the PCT to
 provide further details around the financial plan to support the development of the
 Primary Care Strategy.
- Further information is required from the PCT as to longer term plans for established health centres in the borough (e.g. Tynemouth Road, Bounds Green) and how plans for these services are acknowledged within the Primary Care Strategy.
- The provision of only 4 super health centres within the borough would be unacceptable without maintenance / or further development of other primary care facilities (health centres/ GP surgeries).
- Further clarification was needed from the PCT as to how super health centres would operate, particularly those located on multiple sites (i.e. St Ann's, Laurels).

LC16. EVIDENCE FROM HARINGEY PCT

Dr Mayur Gor (Chair, Haringey PCT PEC)

Dr Gor made a number of points to the Panel and took a number of questions from those present. A summary of these discussions is given below.

- The Primary Care Strategy is a positive attempt to tackle some of the health problems that are faced in Haringey, in particular the significant health inequalities that exist between the east and west side of the borough.
- Whilst the Primary Care Strategy can make a significant contribution to addressing Haringey's health problems, further input from wider services beyond the health sector will be required to make an impact on the more intransigent health problems (i.e. health inequalities).
- Consultation documents had been sent to all 59 General Practices in Haringey so that these can be distributed to patients across the borough.
- All practices in Haringey have a Patient Participation Group, where patients can directly discuss issues of concern with staff and other patients at their own surgery. People were encouraged to sign up to and attend these groups to maximise their opportunities to contribute to the development process.
- Consultations have taken place with GPs through the Local Medical Committee. In addition, consultations have also taken place with the 4 local practice based commissioning groups in Haringey. From these consultations, it was apparent that GPs and General Practices are beginning to work together and hopefully tackle the Haringey's health problems more effectively.
- The Primary Care Strategy undoubtedly represented a major re-design of services for Haringey. The PCT would encourage people to become involved in the consultation process to help shape future services.

Dr Christian, Clinical Director West Haringev

Dr Christian made a number of points to the Panel and took a number of questions from those present. A summary of these points are given below.

- Major changes are occurring in the way that General Practices operate. Before
 the introduction of Practice Based Commissioning (PBC), General Practices
 worked independently of each other. Now, practices are required to work more
 collaboratively to assess patient needs and commission services for them in each
 Haringey locality (west, central, north east & South East). As commissioning of
 services is at a more localised level (GPs instead rather than then PCT) this may
 mean that resulting services were more sensitive to the needs of local populations.
- PBC is still in its infancy and GPs and General Practices are still learning how best this can work. GPs will have to grapple with competing expectations of patients i.e. delivering a wider range of services and speedier access to services.
- At present, any cost savings derived from PBC are reinvested within the PCT. In future, commissioning groups will be able to retain 70% of cost savings (for reinvestment) and 30% will be returned to the PCT.
- Positive developments have already occurred in West Haringey as a result of PBC as practices have met to discuss the educational needs of practitioners and how these can be developed further.

- The West Haringey PBC group has not had a chance to discuss the Primary Care Strategy as yet, so views about strategy proposals presented here reflect personal perceptions of the witness.
- First perceptions of the super health centre/ polyclinic model proposed within the strategy was that these facilities would provide suitable infrastructure to support PBC. Such local centres may provide a natural base for PBC groups.
- A significant number of local practices are restricted in what services they can offer because of the physical limitations of their buildings. Such restrictions are compounded as there is little prospect of development in many cases (planning blight). In this context, the strategy proposals for super health centres had considerable merit in that they would contribute to the improvement of local primary care facilities.
- The GP profession is changing from being predominantly male oriented profession to where women now make up a majority of practitioners. In addition, more GPs are entering the profession in salaried GPs. Thus the expectations and aspirations of GPs in terms of their role and working practices may be evolving, particularly in terms of the nature of the General Practice that they may wish to work in. This may have a significant bearing on planned future developments.
- New super health centres may seem more attractive to newly qualified GPs than traditional General Practices, as they may offer greater potential for professional and personal development. Given the wider range of services that may be potentially be offered through super health centres (which is above that provided from traditional surgeries), this may be an important factor in the drive to recruit and retain GPs in Haringey.
- In assessing the proposals presented within the Primary Care Strategy there is a
 need for further debate about what constitutes a good general practice. There are
 many positive developments happening in General Practice at the current time,
 such as the innovative use of computing and other new technologies. Careful
 consideration should be given as to how these are resourced and retained within
 any new structure.
- There is a need for further information about the nature of services planned super health centres.

LC17. EVIDENCE FROM HARINGEY LOCAL MEDICAL COMMITTEE

A representative from Haringey Local Medical Committee was not able to attend the meeting. A written response to the Primary Care Strategy is expected. This will be circulated when this is received.

LC18. EVIDENCE FROM COMMUNITY AND VOLUNTARY SECTOR ORGANISATIONS

Sue Hessel and Linda Lennard, Better Local Health Care

A presentation was made by representatives. A summary of the main issues raised are provided below:

 There was broad concern at the overall lack of consultation and the absence of a defined consultation process for the Primary Care Strategy.

- There were elements of the consultation document which contained a lot of unnecessary jargon, which would not be clear and understandable to lay people.
 This would inhibit peoples ability to engage with and respond to the consultation.
- It was felt that the PCT needed to encourage public participation earlier within the consultation to give people time to understand and respond to issues presented within the strategy. Poor early engagement has been exacerbated by the decision to hold the consultation through the summer months.
- There was a need to involve local community groups more in to the consultation process. A number of groups had indicated that they had thus far felt excluded from the consultation process.
- It was felt that questions set out in the consultation document were not clear or too vague to enable people to provide meaningful responses to the strategy.
- The consultation also provided no options for the public to appraise in that there were no alternatives provided to the super health centre model.
- Further data was required as to the likely impact that Primary Care Strategy proposals may have on vulnerable groups such as the disabled or with long-term medical conditions.
- Further clarification was needed as how comments obtained from the consultation would be analysed, what arrangements were in place to feedback the results of the consultation to those who had contributed and if there would be further opportunities to comment on any amended plans.

A copy of the presentation given by the Better Local Health Care is attached for information.

Representative from HAVCO

A representative from HAVCO was not able to attend the meeting. A written response to the Primary Care Strategy is expected. This will be circulated when this is received.

Jenny Privett, Haringey Disabilities Association

- Disabled people and their carers face considerable problems in accessing GPs in Haringey. There are issues around the physical accessibility of services, the adequacy of transport systems to get people to services and the availability of services.
- There was also a concern among disabled people and their carers about the level of service available at surgeries with lengthy waiting times to get an appointment and limited time for consultations.
- In respect of the Primary Care Strategy, the proposals for super health centres raised clear access issues for disabled people. As transport to services was currently difficult, there was a concern that transport problems would become more difficult with the further distance that people may have to travel to new super health centres. As such, there was a need for further clarification within the strategy as to how transport would be provided for services to those that had mobility problems.
- Disabled people may have multiple and complex health needs which may have been understood and dealt with by their local GP for a considerable period of time. Therefore, there was a concern that proposals for super health centres may

diminish the continuity of care received by disabled people, as they may not have access to the same GP who is familiar with their medical history and health needs.

- As disabled people may need to utilise a range of primary and community health facilities, there was uncertainly as to how they would access this broader range of services within proposals set out in the strategy.
- A number of concerns were raised about the consultation process for the Primary Care Strategy. Firstly, documentation produced to support the strategy was felt to be inaccessible. This needed to be clearer to enable people to fully participate in the consultation process. Secondly, there was an explicit need to involve community groups further than had been done so to date.

Derma Ioannou, Haringey Racial Equality Council

Derma loannou was not able to attend the meeting. A written response to the Primary Care Strategy is expected. This will be circulated when this is received.

LC19. EVIDENCE FROM PATIENT GROUPS

Maureen Dewaar, Haringey PCT PPI Forum

- There has been good working relationship between the PCT and the PPI Forum thus far in developing the consultation for the Primary Care Strategy. The PCT have involved the PPI Forum in events and lead officers have attended PPI Forum meetings.
- Consultation works best when this is based in the community and when it is allowed to work its way upwards, rather than top down consultative approaches.
- More detail or guidance is needed from the PCT as to how local services will be affected, in particular, those General Practices which may be affected in the reorganisation.
- Further details are also required on what services are to be provided from super health centres and will this be the same for all those located across the borough.
- Further information is required from the PCT as to how comments received within the consultation are used to influence the finalised plans for primary care. Similarly, further information is required as to how the Primary Care Strategy will relate to future London wide NHS developments (A Framework for Action).
- The PPI Forum will be holding a public consultation on the Primary Care Strategy on the 11th September 2007. This meeting will be held at Chestnuts Community Centre in St Ann's Road and all are welcome. Discussions and findings from this meeting will be presented to the PCT.

A copy of the presentation given by the PPI Forum is attached for information.

Christina Gradowski, Haringey PCT

Christina Gradowski, Director of Corporate Services and Partnerships at Haringey PCT responded to number of issues which had been raised:

 The PCT is encouraging communities and organisations to become involved within the consultation process. A full programme of events has been published to notify where local people can get involved. The PCT is also open to further suggestions as to where and when consultations may take place.

- All events are listed on the Haringey PCT website (www.haringey.nhs.uk).
- Patients and public alike were encouraged to complete and return consultation questionnaire.
- A full equalities impact assessment day will be held on 5th October 2007 at the Haringey Irish Community Cultural Centre, Pretoria Road, Tottenham N17 8DX

The Panel raised the following issues in response to the evidence received from all witnesses:

- **1.** There is a need for the PCT to provide further clarification as to how the Primary Care Strategy will redress health inequalities within Haringey.
- **2.** There is a need for the PCT to provide further clarification as to how those areas in Haringey that are currently 'under-doctored' will benefit from proposals set out in the strategy (i.e. how will the strategy encourage GPs and Nurses to work in north east Haringey).
- **3.** Whilst the concept of the super health centre/ polyclinic is a model which people may positively engage, there was a need to demonstrate how these facilities will address health needs and reduce health inequalities.
- **4.** There was concern that current plans for the location of super health centres (Lordship Lane & North Middlesex Hospital) did not represent additional service provision to help redress health inequalities in north east Haringey.
- **5.** There was a fundamental need for more detail to support the strategy particularly around the nature and level of services provided within proposed super health centres.
- **6.** Further clarification may be necessary from NHS London concerning the consultation process for the London NHS Strategy (A Framework for Action) and possible implications that this may have locally.
- **7.** The Panel would like more information about what other PCTs are doing in respect of primary care development and the NHS London review (Darzi).
- 8. How will GPs be encouraged to work in super health centres?

LC20. NEW ITEMS OF URGENT BUSINESS

None.

LC21. DATE OF NEXT MEETING

This is at 7.00 p.m. on Tuesday 9^{th} October at Haringey Civic Centre (Committee Room 2)

Cllr Toni Mallet (Chair)



Developing a World Class Primary Care Consultation Strategy and Action Plan

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1. Background

Developing World Class Primary Care in Haringey: A Consultation Document was launched on 28th June. The strategy sets out the vision for primary care services in Haringey, which will enable us to take full advantages of the benefits set out in the Barnet, Enfield and Haringey (BEH) Clinical Strategy, which is also out for consultation over the same period. The consultation period for both documents is approximately 16 weeks (28th June to 19th October 2007) to take account of the summer holiday period. Whilst the primary care strategy aims to complement current planning for acute care, the need for change in primary care is clear and overdue and we will also seek to take forward these changes in primary care independently.

Both documents complement a Framework for Action – the London wide review of health services by Professor Ara Darzi, but are distinct and different. It should be noted that a Framework for Action was published 2 weeks after the launch of the BEH Clinical Strategy and the Primary Care Strategy, which has taken several years to develop in the case of the BEH Clinical Strategy, and 18 months preparation work on the Primary Care Strategy. Some of the evidence contained within the two strategy documents can also be found in the London wide review, as these are national reports and research.

The Primary Care Strategy provides a framework for modernising primary care, creating a 'world class primary care', which will provide the best and highest quality health services for all of Haringey's population. There is a strong case for change, not least the significant variation in health experienced by those living in Haringey, with the average life expectancy of males living in the east of the borough some 8 years less than males living in the west of the borough. The relatively high rates of infant mortality and obesity in children also show marked inequalities in health compared to the rest of London and nationally. Coupled with significant unplanned variation in equity of access and responsiveness of primary and community care services, this means that the challenges need to be met by a real 'step change' in the way we are developing and delivering healthcare services.

The case for change includes meeting the needs of the growing population of Haringey, and to address current service issues. The strategy also takes into account what is already known about what patients want from primary care, and attempts to ensure more appropriate use of services and resources. It draws on national strategy and the evidence of what works in primary care.

The delivery model includes plans to reduce the number of primary care premises over time and to create a network of super health centres across Haringey. The super health centres will provide a wider range of services with better facilities and longer opening hours than existing primary care services and will bring some services that are currently provided in hospital closer to people. They will also offer

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opportunities for innovative joint working with other community services, including those provided by the voluntary sector.

We aim to share the strategy with all our stakeholders and find ways to involve hard to reach groups by working closely with Haringey Council, the Public and Patient Forum (PPIF) and HAVCO, amongst others. Importantly, we want to gain the views of local residents and patients about what a 'world class' primary care service would look like and how services should be delivered; thereby creating a lively and stimulating debate that will inform the next stages of the improvements in primary care.

A key component of the Primary Care Strategy is a consultation strategy and process, which demonstrates that the TPCT has consulted as widely as possible on the proposed changes to primary care services with a diversity of stakeholders, community groups, patients, the public and our own staff. Importantly, communication methods and mechanisms need to be tailored to specific audiences and delivered at events and in venues where local people meet and have the time and capacity to provide feedback. This is acknowledged within the strategy and accompanying action plan, which provides details of the range of audiences and groups the TPCT will be communicating with over the consultation period, and how feedback will be collated and used to inform the proposals.

1.2 Sharing our Vision

"Our vision is of world class, high quality, responsive primary and community services for <u>all</u> Haringey residents. By working in partnership with patients, the public, the local authority, voluntary sector and others, these services will contribute fully to improving the health of our population, including reducing inequalities and maximising independence."

The Primary Care Strategy seeks to clearly explain the case for change, to describe a new model for providing primary care services and includes the financial plans to achieve this.

2. Consultation principles

We are aware of similar consultations underway elsewhere in London (e.g. City and Hackney Primary Care Trust has recently consulted on their primary care strategy) and the UK (Warrington PCT are centralising primary care services and shifting services from secondary to primary care).. Additionally, other consultation processes, be they shining examples of 'good practice' or fraught with difficulty, have been reviewed and the lessons learnt have been incorporated into our consultation strategy.

The TPCT is committed to the following consultation principles:

All documents and communication materials will be accessible and culturally sensitive to a diversity of groups. We will ensure that:

- Documents are produced in Plain English, devoid of jargon, with abbreviations used only where the full title is provided in the first place, followed by the abbreviation
- One clear type face is used, with an appropriate font type and size (Arial, Tahoma, CG Times or Garamond), a minimum of 12 point font, with clear sections and short paragraphs, including visuals and colours that are easily accessible and understood, and documents that can be produced in large print on request
- Translated documents will be available in other languages, transcribe into other formats (e.g. Braille). Interpreters will attend meetings when they are needed and requested by local groups
- Key documents will include standard text providing details on how to obtain the document in a language other than English, in Braille or on disc. This standard text will be translated into the five main languages spoken in Haringey
- We communicate clearly about the purpose of the consultation, who is being consulted, the timescale for the consultation process, the way we are consulting and when decision will be taken on proposals
- We consult as widely as possible with a variety of people and groups including local voluntary service, community groups, patient and service users groups, the public, PPI Forum and stakeholders such as Haringey Council and New Development for Communities (NDC)
- We actively seek to engage communities affected by the proposal(s) and explain how the proposed changes might affect different people e.g.
 Equalities event
- Enough information is provided about the consultation to help people make an informed contribution. We will include information about other issues and facts being considered by decision-makers alongside the consultation results, such as the Barnet, Enfield and Haringey Clinical Strategy and the overarching Commissioning Strategy Plan
- Good practice and legal requirements are followed, which relate to equality and social inclusion including an equality impact assessment

We communicate what will happen at the end of the consultation, when the results of the consultation will be published, when and by whom the decision(s) on the proposal(s) will be taken, when the decision(s) will be published.

3. Who the TPCT will communicate with

The TPCT will communicate with a wide variety of stakeholders, community and voluntary groups, patients, the public and staff. Specifically through the following partnerships, groups and forum:

Partnership/organisation/group	When	How and in what forum	
Haringey Council			
Haringey Strategic Partnership	Throughout the	Partnership meetings,	
Overview & Scrutiny Committee		formal presentation of the Annual Public Health Report	
Well-being Partnership Board and related well being groups	period June – Oct	and Primary Care Strategy Followed by discussion and	
Safer Communities Executive Board and related groups	2007	debate.	
Children and Young People Board and related groups			
PPI Forum		Formal presentation of the	
PPI meetings	July 2007	Annual Public Health Report and Primary Care Strategy,	
Informal meetings	August 2007	including round table discussion with patients and	
During patient and public consultation events	July, August, Sept and October 2007	the public – collating feedback	
Patient groups	July 2007	Informal presentation and	
Mental Health Users group		discussion.	
Community groups	July 2007	Formal presentation of the	
HAVCO	onwards	Annual Public Health Report and Primary Care Strategy,	
Local Area Assemblies	September 2007	including round table discussion with patients and	
Local community group meetings (Age		the public – collating	

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Concern, Pensioners Forum) On request (e.g. Fortis Green & Muswell Hill forum) Annual General Meeting	Aug – Oct 2007 June – October October 2007	feedback. Also as part of the BEH events on 23 rd and 24 th July.
Clinical Engagement		
Practice Based Commissioning Collaboratives	April – Oct 2007	Various presentations and discussions on the Annual
Professional Executive Committee Local Medical Committee Acute Trust Forums / meetings e.g. Barnet, Enfield and Haringey Mental Health Trust,	April – Oct 2007 June – Oct 2007	Public Health Report and Primary Care Strategy.
North Middlesex Health Trust etc.		
Local voluntary groups through HAVCO and on request (ensuring that the consultation hotline number is widely publicised)	June – October 2007	Presentation of the Primary Care Strategy, and updates at meetings.

(see appendix 1.2 consultation calendar)

4. Making the case for change

The Primary Care Strategy seeks to address a range of issues including the significant health inequalities experienced by people living in Haringey particularly the east of the borough; the variation in the access, responsiveness of primary care services; the quality of primary care premises and the significant variation of funding. Improvements to primary care are needed to underpin the current planning for changes in acute care and to deliver the aspirations of Our Health, Our Care, Our Say – itself based on extensive consultation.

Haringey's population growth and associated health needs pose particular challenges to primary and community services, although it should be noted that health alone cannot deliver improvements to the health and well being of Haringey's population. As such the TPCT is working on this agenda with the local authority, community and voluntary sector through the Well-being Partnership Board and through other strategic and operational partnership arrangements.

The need for change – meeting the challenges

- □ An increase in the use of health services with significant population growth across all age groups with the exception of the 65-75 group, which is set to decrease and then return to similar levels by 2020.
- □ The diversity of the population, with many people at risk of ill health, related to poverty and deprivation. The most deprived, at risk populations tend to live in the east of the borough, but with some pockets of risk in Hornsey.
- A broad ethnic mix and the proportion of people from minority ethnic communities is set to increase, with more people from BME communities in the older age groups. This will have implications for long term conditions.
- □ The significant variation in life expectancy for those living in the east of the borough (particularly males) compared to those living in the west of the borough, an eight-year difference.
- Relatively high rates of infant mortality in Haringey compared to the rest of London and nationally.
- National benchmarks demonstrating that more outpatient appointments take place for people registered with Haringey GPs than would be expected.
- □ There were 48,380 admissions to hospital for Haringey residents. The rate increasing since 2003/04 and 2004/05, much of this accounted for by planned admissions. People living in the North East Tottenham area had the highest admission rates and people living in the West Haringey the lowest.
- Approximately 50% of GP premises assessed as below standard in terms of accessibility, ability to extend the property and condition of the building.
- Significant variation in the list size of each GP, hours of opening and services offered.
- Significant variation in the way that GPs are funded, based on historical allocations which are not tied to the quality of services provided or workload.

The reasons for these variations are complex and are likely to include both real variations in health need (for example associated with deprivation) and demand for health services in terms of what people ask for (with people from more affluent areas tending to have higher expectations about the services they should be able to access). It also likely however that these variations also reflect different capacity and capability in primary care services to prevent, identify and treat ill health.

The rationale for change is incorporated within the consultation documents, presentations and communications, and forms part of the questions and answers briefings for consultation events. These key messages underlie the explanation and rationale for changing the way primary and community services will be developed and delivered.

5. The proposed service model – getting the key messages across

There is no doubt that during the consultation period much of the interest in the primary care strategy will focus on the proposal for new super health centres, rather than focusing on the model of care. However, it is the model of care that is being consulted upon and gaining patients, the public and stakeholders views on the services that could be located within the super health centres and their locations is key to any endorsement of the strategy:

Key messages

- The rationale for change based on tackling health inequalities and unplanned variability
- □ The need to integrate services providing a 'one stop shop' for patients
- Locating services in community settings where appropriate, and meeting the needs of the local population e.g. services currently available in hospital (e.g. diagnostic testing such as ultrasound and Magnetic Resonance Imaging, MRI)
- □ Proactive management of long term conditions (e.g. mental health, diabetes)
- □ Health and well being services (e.g. diet, exercise and advice sessions)
- Community health services (e.g. physiotherapy, foot health clinics, dietetics)
- Minor procedures and urgent care in a community setting
- General Practice services (e.g. GPs and practice nurse clinics).

These services would be provided in super health centres and would be open much longer than they are currently, and up to 24 hour access would be available for urgent care.

6. How the messages will be delivered

There is a need to ensure that stakeholders, patients, the public and our own staff understand the case for change and the key components of the strategy. The messages will be delivered through various media, meetings, public events and local groups to ensure that people are engaged in the consultation and contribute to a lively and energetic debate, where they can make an informed contribution.

The following mechanisms will be used:

Consultation events:

Open public meetings

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- Invitations to community, voluntary group meetings
- Community events
- Equalities event
- Patient and Public Involvement meetings
- Patient and user groups / forums
- Joint Staff Forum and open staff meetings
- Senior Management Group meetings (Haringey TPCT)
- Clinical meetings, including Local Medical Committee, Practice Based Commissioning Collaboratives, Professional Executive Committee
- Partnership meetings such as Haringey Strategic Partnership, Wellbeing Partnership Board, Children and Young People Board, New Communities for Development etc.

A consultation calendar is constantly updated to include all the events that the strategy is presented / discussed and debated.

Raising awareness – promotional and publicity materials

- Stalls and promotional materials at the local shopping centre (e.g. Wood Green Shopping Centre in September)
- Promotional materials and stalls at opening events (e.g. Lordship Lane Healthcentre, NDC)
- Promotional materials made available to general practices, local libraries, community and voluntary groups including posters, leaflets and the summary document
- Publicity posted on Haringey Council's intranet with details of the strategy and how to contribute to the consultation
- Intranet and website publicity, with summary and full documents available to download and hotline to 'book your consultation event'
- Summary briefing document attached to each Haringey TPCT staff members' payslip.

Media campaigns

- Advertisements publicising open public meetings and events placed in the local press including 'free' newspapers (e.g. PPI meeting 5th July 2007, BEH/PC strategy 23rd and 24th July).
- Large scale advertisements including 'wrap around' (4 page advert), Haringey Advertiser and A3 page advert (back page) Haringey People booked for September. These advertisements to display the 'hotline' number, to call to book a consultation event.
- News stories to the press on the primary care strategy, including details of the latest events / public meetings.

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Publicity materials

All publicity materials will be branded to conform to a standardised format, layout and visuals for 'Developing World Class Primary Care in Haringey'. This will make the materials easily recognisable and distinct from other consultations that are taking place around the same time.

- A4, 12 page summary document (back page translated into 5 key languages on how to obtain the document in another language, including Braille, audio and easy to read formats)
- Full consultation document and appendices, available in other languages, Braille, audio and easy to read formats
- Presentations for consultation meetings, produced for specific audiences
- Posters complementing the summary document
- Advertisements in the press and Haringey Council's magazine complementing the summary document
- Website and intranet publicising the consultation and including the summary document and full consultation document to be downloaded.

7. Developing a contacts database

During the 16-week consultation period a database will be updated with the contact details of those who have responded to the questionnaire, requested an event and/or the consultation document. Further information about key events will be sent to those on the database. The database will also include contact lists for local voluntary and community groups.

8. Meeting local needs

It is essential that the TPCT is open and flexible in its approach to engaging with local residents, community and voluntary groups, and stakeholders. We will ensure that all our communications are presented in a way that encourages local groups / people to contact our 'hotline' and book an event in their area or for their group. A statement to this effect will be included in all advertisements in the local press, emails and documents.

9. How we will assess the impact of the changes on different groups

We are undertaking an Equalities Impact Assessment (EIA) on the Primary Care Strategy. EIA is a way of systematically and thoroughly assessing, and consulting on, the effects that a proposed service change is likely to have on people, depending on their particular group. The assessment extends to monitoring the actual effects of the proposal once it is put into practice, possibly as a test run, and being alert to any concerns about the way it is (or is not) working. The main purpose of an equality <code>E:\moderngov\Data\AgendaltemDocs\2\8\7\Al00008782\ConsultationStrategyfinalcopy20.doc</code>

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impact assessment is to pre-empt the possibility that a proposed service change could affect some groups unfavourably (e.g. BME communities, people with disabilities, women etc).

An equality impact assessment is made up of two stages:

- Stage 1 involves screening service / policy proposals to see if they are relevant to equality. All service changes and policies need to be screened.
- Stage 2 involves fully assessing policies identified as being relevant to make sure they do not have adverse effects on any groups of people.

The Equality Impact Assessment Steering Group has screened the proposed changes and deemed that the changes are relevant to equality, concluding that a full equality impact assessment is required. Preliminary work has been undertaken with Haringey Council's Equalities Team, which has shared its experience and expertise with the TPCT. In consultation with the Equalities Team and the PPI Forum the issue of 'access' to primary care services, in its broadest sense, is the basis of the EIA.

An EIA Panel has been established with representation from public health, commissioning, primary care, equalities, communications and PPI representatives to evaluate the evidence compiled by PHAST (Public Health Action Support Team).

PHAST has been commissioned to review and evaluate data relating to access to primary and community services including Haringey's patient surveys, complaints and Patient Advice and Liaision Service (PALS) data, equalities schemes and health equity audits amongst other sources of local and national data.

The report produced will be considered by the EIA Panel and emerging evidence around access will be distilled and evaluated.

The proposed changes to primary care will be considered alongside the data to assess, if and how, the changes affect different groups. This will then be used to produce a report and the emerging themes will be tested through the Equalities Event scheduled in October to be attended by a diversity of groups (covering age, disability, Black and Minority Ethnic communities, gender, religion, sexual orientation, poverty / deprivation and travelling communities). At the Equalities Event the TPCT will present its findings on 'access to primary care services' for different groups and will encourage contribution from individuals and different groups on what these changes mean to them.

It should be noted that the EIA is an evolving process and will continue throughout the implementation phase of the Primary Care Strategy.

The report published on the equality impact assessment will include a cogent description of the aims of the proposed changes to primary care and all the main

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findings. It will be tailored to the nature and scope of the service changes and its relevance to meeting the race equality duty/equality and diversity requirements.

The published report will be readily available through the intranet / website and to anyone who requests a copy, and arrangements are in place to provide translations in languages other than English and will include Braille, and specially formatted versions and audio tapes, on request.

The EIA action plan and proposal are contained in appendices 1.1 and 1.3.

10. How the feedback be collated?

Feedback from events, meetings, questionnaires, telephone calls and emails will be collated and recorded in a database. Feedback themes will be noted i.e. transport, accessibility, continuity of care etc to facilitate the analysis of the key issues arising from the consultation. A report will be produced in November detailing the responses received and the main issues that have emerged.

11. How the feedback will be used to inform the proposals and implementation plan

The TPCT Board will consider the Consultation Report alongside the Equality Impact Assessment Report in making its decision on the proposals contained within the primary care strategy. The findings within each report will be carefully considered before a final decision is made on the proposals.

12. Communicating what will happen at the end of the consultation, when the results of the consultation will be published

The Consultation Report will be produced in November alongside the Equality Impact Assessment Report. Both of these documents will be published on the website and intranet and made available on request. The November TPCT Board will consider the reports and make a final decision on the outcome of the consultation, which will be announced in December 2007.

Appendix 1.1

ACTION PLAN

TASK	ACTIVITIES	LEAD	TIMESCALE	COMMENT
Produce full consultation document	A full consultation document with accompanying appendices to be produced	SDS, GH	May/June	Completed
Produce summary document, arrange printing	A summary document to be professional printed and should include the questionnaire and how to contribute to the debate (website, hotline number, address etc)	SDS, GH	June	Completed
Make arrangements for the document to be translated	Standard text is produced in 5 languages on how to obtain the summary document / full document in another language, on disc, in Braille or audio.	SDS, CG	June	Completed
Establish Primary Care consultation budget	Estimate costs for undertaking additional activities, printing, advertising, publicity and events for the primary care strategy and seek approval from the Finance Director		June	Completed
Produce standardised presentations	Produce a range of standardised presentations suitable for different audiences.		June / July	Completed
Produce FAQs Compile frequently asked questions including those questions and issues that arise from the public, patients and stakeholder.		SDS	June - Sept	On-going

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Set up documents on web-site/intranet	Set up a dedicated site for the consultation and ensure documents are updated, place banner on front page.	AB, DL	June	On-going (updated with larger banner)
Produce consultation calendar/update calendar on daily basis	Produce a calendar of events and ensure that it is constantly updated with requests from community/patient/voluntary group requests. Circulate calendar to those on contacts database.	SDS, IB, CG	June – Oct	On-going
Set up contacts database	Produce a contacts database comprising contact details of those members of the public, patients and stakeholders who have attended consultation events, requested documents and / or asked to be kept informed. Add the information to in-house database on community / voluntary groups.	CG/IB	June	On-going
Set up consultation hotline	Ensure that there is a dedicated hotline which is a well known and recognisable number (PALS)	CG/MK	June	Completed
Set up dedicated email address	Set up a dedicated email address for patients/public/ stakeholders	CG/JT	June	Completed
Publicise and advertise public meetings and PPI event in July	Arrange for advertisements to be placed in the press to advertise public meetings including PPI event 5 th July, 23 rd and 24 th July BEH/PC events and Equalities Event in the Haringey Advertiser, Crouch End & Muswell Hill Independent, Tottenham and Wood Green.	CG/JT	June - October	On-going
Book consultation	Book venues for consultation events – see consultation	JT/IB/DL	June -	On-going

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events	calendar	/FB	October	
Distribute summary document and posters	Arrange for the summary document and posters to be distributed to GP surgeries, health centres, libraries, community and voluntary groups, PPI forum, NDC, HAVCO etc	DL/IB/JT	June – October	On-going
Arrange with Haringey Council to advertise consultation event on their website	Arrange with communications team at Haringey Council to publicise the consultation document and how to make an informed contribution on Haringey Council website.	DL	July	Completed
Arrange summary document attached to staff payslips (August 2006)	Arrange for a summary of the primary care strategy to be attached to each staff member's August payslip.	DL/CG	August	Completed
Arrange for large scale media advertisements	Arrange for large scale advertisements to be place in the Haringey Advertiser @40,000 circulation, wrap around advertisement (4 pages) and Haringey People, Haringey Council magazine @100,000 circulation full back page advertisement. Adverts to be placed in Sept editions.	DL/CG	August/Sept	Completed
Release press stories on primary care strategy	Release press stories to the local press on the BEH / Primary Care Strategy including the 'free' newspapers and local weeklies.	Enfield Comms team	Sept/Oct	On-going

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Arrange promotional	Two dates to be arranged for publicising the Primary	DL	September	Completed
stalls at Wood Green	Care Strategy at Wood Green Shopping Centre,			Negotiated this
shopping centre	Thursday 6 th and Saturday 15 th September.			free of charge.
				nee or charge.
Collate feedback and	Collate feedback and update spreadsheet on feedback	CG/IB	July	On-going
produce themes	provided and theme feedback for end of consultation			
	report.			
Produce a final	Produce a final consultation report detailing the	SDS, GH,	November	To commence the
consultation report	feedback provided by stakeholders, the public, patients,	CG		report in October
•	community / voluntary groups. Ensure report clearly			
	indicates those changes being considered / made as a			
	result of the feedback obtained.			
Publish the consultation	Publish the report on the intranet and web site, make it	CG, FB	November	To commence the
report	available to those on the contact list and local groups,			report in October
	patients and the public.			
Equality Impact Asses	sment			
Set up EIA Steering	Set up the EIA Steering Group, with representatives	SDS, CG,	July	On-going
Group	from public health, commissioning, corporate	VH	,	
•	governance.			
C 1 11 11		CDC \//I	7.1	
Set up meeting with	Set up a meeting with Haringey Council Equalities Team	SDS, VH,	July	Completed
Equalities team	to source appropriate expertise on undertaking and EIA	CG		
	and focusing on a key issue.			

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Review of evidence undertaken by Public Health specialist	Undertake a rapid review of evidence on implications of the strategy for access to high quality primary care services. Commission the review from PHAST.	AB,	July - August	Completed
Set up the Equalities Panel to review the evidence.	Set up a Panel (chaired by Non-executive Director) invites to Haringey Council's equalities lead, HTPCT equalities lead, public health, commissioning, primary care, PPI members etc	CG, MD, SDS, IB	August	Completed
Identify key consultation groups (Identify key consultation groups (with support from Haringey Council across equalities dimensions identified requesting take part in EIA survey/event. Send invites out.	SDS, IB, CG	August	Completed
Commission focus groups	Commission from trained Health for Haringey people in depth focus group research to feed into final report	MD	September	Completed
Organise the Equalities event.	Organise equalities event for early October to include presentation feedback of review findings and table exercise to gather views	CG, IB	August	Completed
Reconvene EIA Panel to review the evidence	The Panel will be reconvened to work through the evidence which will be incorporate within the report.	CG, IB, SDS	October	Set up arrangements in Sept
Prepare report on findings of EIA	A report will be produced to the EIA, the feedback received from stakeholders, the patients and the public, what changes will / will not be made and the reasons	CG, SDS	November	To commence in October

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	why and any alternatives that are considered.			
Publish the report	Publish the final report on the intranet and web site, send hard copies to those who requested copies.	CG, FB	November	Arrange in October

Appendix 1.2

Primary Care Strategy Consultation Calendar – updated 31st August 2007

Meetings/events

	js/events	I	T	I	Tag
Date	Title	Audience	Location	Presenting/	Materials needed
				Attending PCT	
Tuesday 26 June	LPC/PLDG	Pharmacists		Stephen Deitch	Presentation
					Strategy docs
					Consultation questionnaires
Thursday	Joint Staff	PCT staff	B1 Meeting Room	Clive Martinez	Briefing doc
28 June 3.00pm to 5.00pm	Committee		St Ann's Hospital	Gemma Hughes	
Monday	Overview &	Local	London Borough of	Gerry Taylor	Presentation
2 July	Scrutiny Committee	councillors	Haringey	(Christina Gradowski in	Strategy docs
				attendance)	Consultation questionnaires
Thursday	Public Patient	Public and	The Cypriot Community Centre,	Dr Mayur Gor	Presentation
5 July 12.00pm	Involveme	patients	The Main Hall	Christina	Strategy docs
to 5.00pm	nt Forum		Earlham Grove,	Gradowski	Consultation
			Wood Green	Gemma Hughes	questionnaires
			London N22 5HJ		
Tuesday	PPI Forum	Members of	Rotunda, Factory	Christina	Discussion on PC
10 th July 2007		the PPI Forum and CIDA	Lane, Tottenham	Gradowski	Strategy, how to consult the public & patients involvement in EAI.
Wednesday 18 th July	Mental Health	Patients/ Community	A1 Meeting Room	Gemma Hughes, Christina	Presentation
10.00am to	Consultatio n Sub-	groups	St Ann's Hospital	Gradowski	Strategy docs
11.30am	Group of				Consultation questionnaires
	MH Partnership Board				questionnaires
Thursday 19 th	Haringey	Partners	Council Chamber	Gerry Taylor	Presentation
July at 7.00pm	Strategic Partnership		Civic Centre	Vicky Hobart	Strategy docs
			High Road, Wood Green N22	Christina Gradowski	Consultation questionnaires
Saturday	Lordship	Public	Lordship Lane	Richard Sumray	Chair of Elevate &
21 July	Lane Open Day	rublic	Health Centre	Gemma Hughes	Compact
1	Day				Consultation

10 20 +-	1	I	Paye /	David Lamana MD	augation naives
10.30am to			239 Lordship Lane	David Lammy MP	questionnaires
1.30pm			London N17 6AA	Christina Gradowski	Display stand and materials
				Justin Talbot,	
				Dilo Lalande,	
				Sam Clements	
Monday	BEH	Public	The Cypriot	Tracy Baldwin	Presentation
23 July 2.00pm	Clinical Strategy	T ublic	Community Centre, The Main Hall	Dr Mayur Gor	Strategy docs
to 4.30pm	Strategy		Earlham Grove,	Steve Beeho or	Consultation
			Wood Green	Dilo Lalande	questionnaires
			London N22 5HJ		Display stand and materials
Monday	Local Area Assembly	Public	Fortismere School	Gerry Taylor	Short verbal presentation as part
23 July 7.30pm to 9.30pm	7 3333.,		North Wing	Dr Mayur Gor	of discussion around older people
			Creighton Avenue		around older people
			Muswell Hill, London N10 1NS		
Tuesday	BEH	Clinical	The Cypriot	Richard Sumray,	Presentation
24 July 6.00pm	Clinical Strategy		Community Centre, The Main Hall	Dr Mayur Gor	Strategy docs
to 8.30pm			Earlham Grove, Wood Green	Sarah D'Souza	Consultation questionnaires
			London N22 5HJ	Christina Gradowski	Display stand and materials
Tuesday 7 th	OMT	Staff	B1 Meeting Room,	Sarah D'Souza	Presentation and
August 9.45am to 11.30am	extended	Stan	Trust Headquarters, St Ann's Hospital	Surum D Souzu	Briefing document
Tuesday 14 th	South East	Clinicians,	Lecture Theatre, St	James Slater	Presentation
August at 2.00pm	Practice Based	staff, public	Ann's Hospital	Dr J Pandya	Strategy docs
2.000	Collaborati			·	Consultation
					questionnaires
Tuesday 21 st August at	North East Practice	Clinicians, staff, public	Laurence House Surgery	Gerry Taylor	Presentation
12.30pm	Based Collaborati		107 Philip Lane		Strategy docs
	ve		Tottenham N15 4JR		Consultation questionnaires
Tuesday 21 st August at	EIA Workshop	Staff and PPI	B1 Meeting Room, St Ann's Hospital	Sarah D'Souza	Strategy docs
12.30pm			21		Consultation questionnaires
Wednesday 29 th	SMG	Staff	Lecture Theatre, St	Sarah D'Souza,	Presentation

			<u>raye 22</u>		
August 9.00am			Ann's Hospital	Gemma Hughes	Strategy docs
to 10.3am					
					Consultation
					questionnaires
Wednesday 29 th	Visit to	Member of	19 Oak Avenue,		200 summaries 1
August at	Lorna	Public	Tottenham N17 8JJ	James Slater	Strategy doc
4.00pm	Barnbridge				<i>5,</i>
					Consultation
					questionnaires
					question iun es
Monday 3 rd	Scrutiny	Overview and		James Slater	Presentation
September at	Review	Scrutiny Staff	Committee Room 3,		
5.30pm	Panel	and Public	Haringey Civic	Christina	Strategy docs
3.50pm	Tarici	and rubiic	Centre, High Road	Gradowski	3,
			Wood Green		Consultation
			Wood Green	Dr Mayur Gor	questionnaires
				, , , , , , ,	1
				Dr Peter Christian	
Thursday 6 th	Shopping	Public	Wood Green	Fay and Farah	Presentation
September at	Mall stand		Shopping City	Butt	
11am to 3pm			FF 5,		Strategy docs
Train to Spin					
					Consultation
					questionnaires
					Display stand and
					materials
Thursday 6 th	BEH	Public	Wyllyotts Theatre	Tracey Baldwin	Strategy docs
September	Clinical			,	37
	Strategy		Darkes Lane		Consultation
At 7.00pm to	Public				questionnaires
8.30pm			Potters Bar		4
ОІЗОРІІІ	Meeting				
	and briefly		EN6 2HN		
	Primary				
	Care				
	Strategy –				
	Herts				
Friday 7 th	Joint Staff	Staff		Clive Martinez	Presentation
September	Committee		Blue Room, St Ann's		
10am to			Hospital (Formal)		Strategy docs
12.30pm					
					Consultation
					questionnaires
	 	<u> </u>			
September	Hornsey	Public	West location	James Slater	Presentation
	Central/			Others (II.)	Charles
tbc				Others (tbc)	Strategy docs
	Primary				Conquitation
	Care				Consultation
	Strategy				questionnaires
	public				
	event				
Monday 10 th	BEHMHT	MH	Nicholson Theatre	Christina	Presentation
September at	Board			Gradowski Sarah	
2.00pm			Chase Farm	D'Souza	Strategy docs
·			Hospital site		
				Others (tbc)	Consultation
			The Ridgeway	` ´	questionnaires
•			I		

	T	Page 23				
			Enfield EN2 8JL			
Tuesday 11 th September 2pm	Tottenham & Wood Green Pensioners Forum	Public	Tottenham Green Leisure Centre, Philip Lane N15	Catherine Herman, NED Christina Gradowski	Presentation Strategy docs Consultation questionnaires	
Tuesday 11 th September 6.30pm	Haringey Patient & Public Involveme nt Forum	Public	Chestnuts Community Centre, St Ann's Road N15	James Slater Clive Martinez	Presentation Strategy docs Consultation questionnaires	
Tuesday 11 th September at 7.30pm	Area Assembly – Wood Green	Public	Wood Green Library, High Road N22	Sarah D'Souza or Gemma Hughes	Presentation Strategy docs Consultation questionnaires	
Tuesday 11 th September at 7.30pm	Area Assembly – St Ann's & Harringay	Public	Salvation Army, 2 Terront Road N15 3AA	Sarah D'Souza or Gemma Hughes	Presentation Strategy docs Consultation questionnaires	
Wednesday 12 th September at 9.00am	BEHMHT Consultant & Senior Manager	Consultant, Clinical staff & Senior Managers	The Lecture Theatre, Block 6, St Ann's Hosp	Gerry Taylor James Slater Others tbc	Presentation Strategy docs Consultation questionnaires	
September (tbc)	Selby Centre	Harder to reach groups	Selby Centre	Cathy Herman (NED) Christina Gradowski	Presentation Strategy docs Consultation questionnaires	
Friday 14 th September at 9.30am to 4.30pm (PC section in afternoon)	BEH Clinical Strategy Joint Scrutiny Committee	Staff and Partners	The Conference Room, Enfield Civic Centre, Silver Street, Enfield EN1 3XA	To be confirmed –	Presentation Strategy docs Consultation questionnaires	
Saturday 15 th September 2007 11am–2pm	NDC Partnership Meeting	Public New Deal for Communities	The Laurels Healthy Living Centre 256 St Ann's Road N15	Christina Gradowski Dr J Pandya tbc	Presentation Strategy docs Consultation questionnaires	

Page 24 Public Saturday Shopping Tbc Presentation Mall stand Shopping City, 15th September Strategy docs Wood Green N22 at 11am to 3pm Consultation questionnaires Display stand and materials Friday 28th Joint Staff Staff Clive Martinez Presentation Blue Room, St Ann's September Committee Strategy docs 10.00am to Hospital (Informal) 12.30pm Consultation questionnaires LMC - tbc GPs (tbc) Presentation Sept (tbc) with JS (tbc) Strategy docs Consultation questionnaires Monday 1st Scrutiny Staff and Gerry Taylor Presentation Committee Room 3, October at Review Public Christina Strategy docs Haringey Civic 5.30pm Panel Gradowski Centre, High Road Consultation Wood Green questionnaires Monday 1st Area Public Presentation Campsbourne October at Assembly -Baptist Church, 1-3 Dave Fazey Strategy docs Crouch End The Campsbourne, 7.30pm High Street, Consultation Hornsey N8 7PN questionnaires Tuesday 2nd HTPCT Public, Staff, Cypriot Centre All directors Presentation October 2.30pm AGM **Board** The Main Hall Strategy docs - 5.00pm Earlham Grove, Consultation Wood Green questionnaires London N22 5HJ Friday 5th Christina For Groups reps of Haringey Irish Presentation October at 12.30 Equalities Age, Disability, Community Cultural Gradowski Strategy docs to 4.00pm **Impact** Centre, Pretoria Race, Pam Assessmen Deprivation, Road, Tottenham Consultation Constantinides t mobility, N17 8DX questionnaires Sexuality, Gemma Hughes Gender, Belief/ Religion Monday 8th Children London Borough of Gerry Taylor (tbc) Presentation October at Haringey Young Strategy docs People's Civic Centre 6.30pm Strategic Consultation Partnership High Road questionnaires

Board

			Page Wood Green N22	<u> 25</u>	
			Wood Green N22		
Monday 8 th October at 7.30pm	Area Assembly – White Hart Lane & Northumbe rland Park	Public	Tottenham Hotspur Football Club (Oak Room) Bill Nicholson, Tottenham N187 0AP	Dr Mayur Gor Christina Gradowski	Presentation Strategy docs Consultation questionnaires
Tuesday 16 th October 10.00am to 1.00pm	Wellbeing Theme Group	Partners	Cypriot Centre Earlham Grove, Wood Green London N22 5HJ	Dilo Lalande	Presentation Strategy docs Consultation questionnaires
Wednesday 17 th October at 8 pm	Muswell Hill and Fortis Green Association	Public (30 attendees)	The Bowling club in Kings Avenue off Queens Avenue Mr Hajdu hajdu.clarion@talk2 1.com' —	James Slater Dilo Lalande	Presentation Strategy docs Consultation questionnaires
Thursday 18 th October at 7.30pm	Area Assembly – West Green & Bruce Grove	Public	Miller Memorial Church Hall, The Avenue, Tottenham N15	Gerry Taylor	Presentation Strategy docs Consultation questionnaires
Thursday 25 th October at 6.30pm	Area Assembly – Tottenham & Seven Sisters	Public	Marcus Garvey Library, 1 Philip Lane N15	Christina Gradowski	Presentation Strategy docs Consultation questionnaires
Thursday 25 th October at 7.30pm	Area Assembly – Muswell Hill	Public	To be arranged	James Slater	Presentation Strategy docs Consultation questionnaires
Thursday 15 th November – tbc	HAVCO	Public/	(tbc)	Sarah Barron	Presentation
	I	Community		Dilo Lalando	Stratogy docs

Other meetings likely to be needed:

Briefing for Directors and staff handling the consultation responses
Staff forum, Additional PPI meeting to focus on this

Dilo Lalande

Others tbc

Strategy docs

Consultation questionnaires

Community Groups

Primary Care Strategy –

Proposal for an Equalities Impact Assessment (EIA)

Introduction

HTPCT Primary Care Strategy sets out a 10-year plan for far reaching changes to primary care services, including the development of a super health centre model. This strategy aims to provide better access to a wider range of higher quality services located within 6 super health centres, and in doing so help to address some of the key health inequalities issues within the borough. In order to develop this model the number of other primary care premises will reduce significantly over time.

An Equalities Impact Assessment (EIA) is a way of systematically and thoroughly assessing and consulting on the effects that policy, function or strategy is likely to have on people who experience inequality, discrimination or social exclusion. An EIA helps to pre-empt the possibility that a policy could disadvantage some groups on the grounds of race/language, disability, age, gender, sexuality and faith. Where disadvantage is identified the aim is to consider how best this can be overcome.

Undertaking an EIA is one of the ways in which the TPCT will be able to demonstrate that it has met its duties under various equalities legislation but in particular the Race Relations (Amendment) Act 2000. EIA is an iterative process and not a one off assessment – where what has been predicted is checked against ongoing implementation and further work undertaken as necessary.

Following discussions with Haringey Council Equalities and Diversity Team the following approach is proposed for undertaking an EIA on the primary care strategy. Given its already identified significance to stakeholders together with capacity and timing issues it is proposed that the EIA focuses in its initial phase on the implications for access to primary care. The focus on access was supported at the PPI meeting held on 10th July.

Aims and Objectives

'Developing world class primary care in Haringey' aims to improve access to high quality primary care services for people in Haringey. EIA is a tool to help decision makers make decisions about current and future services and practice in fuller knowledge and understanding of the possible outcomes for different communities.

The aim of this equality impact assessment is to identify whether implementation of the primary care strategy as proposed would limit or reduce access to primary care services for particular population groups, and how these effects could be mitigated.

The objectives of the EIA are:

- 1. Assess the impact of the primary care strategy on access to high quality primary care services for population groups or communities who experience inequality, discrimination, social exclusion or disadvantage on the basis of;
 - Race
 - Disability
 - Gender
 - Age
 - Religion/belief
 - Sexuality
 - Deprivation
 - Mobility (travellers, refugees etc)
- 2. Identify barriers to access to high quality primary care services for these communities, and formulate recommendations to address or mitigate these.
- 3. Develop ways of monitoring and reviewing the effects of changes to primary care services if they are introduced.
- 4. Publish the outcomes of the EIA, and identify areas for ongoing or further EIA work.

Focus

The strategy sets out major changes in the way primary care services will be provided in the future in Haringey. The Haringey Life Expectancy Action Plan 2007-2010 highlighted the importance of improving access to primary and secondary prevention services in primary care to reducing premature mortality and tackling inequalities in life expectancy. It noted that deprivation, exclusion, and transience were associated with poor health outcomes, and the importance of service accessibility to these communities. The diverse ethnicity and cultural backgrounds of communities in Haringey also demands more responsive primary care services.

Making access to high quality primary care services more equitable is therefore a key priority in Haringey. An EIA focused on access will help Haringey TPCT and partners to:

- Tackle health inequalities- by identifying how we can make services more accessible and appropriate
- Promote social inclusion and community cohesion
- Avoid adopting harmful or discriminatory policies or procedures

Access to primary care

Primary health care¹ can currently be defined as services that:

- Are accessible to everyone- i.e. universal not targeted
- Are 'first level' i.e. generalist rather than specialist
- Promote health and prevent ill health
- Diagnose and treat health conditions
- Assess for onward referral to more specialist care where provided

Primary care services provide the first contact people have with the health service, patients presenting themselves directly for a consultation instead of being referred by another organisation. Primary care services are generally taken to include²:

- General practice and the services provided there by doctors, nurses, receptionists, practice managers and allied health professionals (physiotherapists, chiropodists, etc.)
- Community nursing such as district nursing and health visiting services where these are not based in GP surgeries.
- Community pharmacists (i.e. those working in pharmacies or health centres, not hospitals)
- Dentists (except those working in hospitals)
- Optometrists (opticians)

This consultation is focused on services provided general practice teams, community pharmacy services, and how these link with community health services such as district nursing and therapy services. For the purpose of this equalities impact assessment we will define access to these services in terms of:

- 1. Knowledge of services amongst people who need to use them
- 2. Availability of services to people who need to use them
- 3. Physical access to services by people who need to use them
- 4. Quality of service being accessed ie does the service effectively meet the needs of people who need to use them

¹ Developing world class primary care in Haringey- A consultation document 2007

² Access to Primary Care: A joint London Assembly and Mayor of London Scrutiny Report, April 2003

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The aim is to look at a broad definition of access to include the ease with which people in Haringey would be able to access the full range of services available within the super health centre model. This would include:

- Travel distance/ease of travel
- Opening hours
- Availability of culturally appropriate services
- Entry to and movement through premises for example physical disability, prams etc
- Range of services available
- Barriers to access such as
 - Harassment/discrimination issues related to, for example, mental health, sexuality specific services.
 - Confidentiality issues related to for example Domestic Violence, young people, mental health, sexual health etc

The list is not exhaustive and any other access related issues identified within the process will be included.

Approach

There will be 8 major steps in conducting this EIA:

- 1. Identifying the purpose and aims of the proposed strategy and EIA
- 2. Considering any information, data or research that is already available in relation to equalities, and what this tells us;
- 3. Making an assessment of the impact or effects of the strategy on different communities;
- 4. Considering whether there is anything, which could be done to mitigate against or to remove any adverse impact or effects, or to further promote equality, social inclusion or community cohesion;
- 5. Consulting those affected for their views and ideas;
- 6. Deciding whether or in what way we will go ahead with the strategy;
- 7. Deciding how we will monitor and review implementation of the strategy
- 8. Writing up assessment and publishing it.

Rapid review

It is proposed that this is undertaken by the following:

- Christina Gradowski Director of Corporate and Partnership Development
- Vicky Hobart/Andy Beckingham Public Health
- Michele Daniels Public Health Head of Inequalities
- Claire Wright Children and Young People
- Alex McTeare Adults and Older People
- Helena Pugh LBH (older people)
- Arvinda Gohill lead for Hornsey Central/polyclinics implementation
- PPI member (Maureen Dewar and Kelly Whiteside)
- Sarah D'Souza/Gemma Hughes Head of Strategy and Projects
- Ingrid Bodkin EIA project manager

5. Governance arrangements

It is proposed that we set up an Equalities Impact Assessment Steering Group— Christina Gradowski, Sarah D'Souza/Gemma Hughes, Michele Daniels and Vicky Hobart/Andy Beckingham to manage the process — with guidance/support and assistance from LBH Arlene Brown/Inno Amadi as required. This group to report up to the Commissioning Division Directors meeting with dotted line reporting to Equity and Diversity Committee.

of the Haringey Primary Care London Borough of Haringey Scrutiny Review Strategy

Advisor, Elizabeth Manero Director



Main Policy Issues & Drivers

	·Wanless Review
Health	·Our Health Our Care Our Say
	 Reducing Health Inequalities
	·National Standards
Quality	·Choice
	 Patient & Public Involvement
	•Commissioning
Management	 Practice-based commissioning
	· Levers: GMS/PMS/APMS
	·CSR
Finance	•Payment by Results / Health
	 Quality and Outcomes Frameworknk

Wanless-Better Primary Care

Consequences for workload:

Increased confidence leading to:

- Older: "Reduced age discrimination and higher expectations ..place increasing demands."
- tolerate without healthcare intervention ..visit their GP - Younger: "Seek care for problems which they currently on average once a year more than now."
- Switch 1% Workload activity from 6P to Pharmacy

Balanced by

- Reduced workload through e.g. lower CHD from smoking cessation, diet and exercise



Our Health, Our Care, Our Say -

- Better prevention & earlier intervention
- GPs working with local government
- More Choice and a louder Voice
- Choice of GP, info on practices, incentives to GPs
- 3. Tackling health inequalities and improving access to community services
- More & better primary care in deprived areas
- 4. More support for long term conditions
- White Paper Department of Health 2006 Information, technology, joint teams

Reducing Health Inequalities

NHS Operating Framework:

- most disadvantaged areas (Spearhead- inc. Har.) Target to reduce the gap in health outcomes in
- Life Expectancy contribution from e.g. better diagnostics in primary care
- Infant Mortality contribution from e.g. earlier intervention in primary care
- Needs effective partnership working between PCTs and Local Authorities

NHS Operating Framework 2007/2008

Health
Link

Quality

Accessible/Responsive Care; Care Environment National Standards: Safety; Clinical/Cost Effectiveness; Governance; Patient Focus; & Amenities; Public Health. Choice: Choice of provider extending to choice of treatment and "access to a wider range of services in primary care

Health Local Involvement Networks instead of Patients Patient and Public Involvement: role of local authority in procuring host to set up and run Forums - intended to give patients more say especially in commissioning.

- Financial Management

Payment by Results:

- Introduces standard tariffs for different hospital treatments,
- Commissioning on price is over: quality of service is only factor in commissioning.
- Tariffs 'unbundled' so services that can be 'closer to home' charged separately.

Payment by Results DH 2006

Comprehensive Spending Review 2007:

Record investment slowing - need to use Envisely

Management

Commissioning:

- Practices, PCTs, & LAs working together
- extensive public and patient involvement
- to improve health, services and inequalities.

Practice-based Commissioning:

- devolution of indicative budgets by PCTs to Practices, alone or in clusters
- 'Supported' by the PCT
- Incentive payments to 6Ps for engagement.
- Up to 30% savings must go back to PCT Link

Management Levers

Range of contractual mechanisms

6MS - General Medical (6Ps as Indep. Contractors)

PMS - Personal Medical (salaried GPs)

APMS - Alternative Provider Medical (inc. non-NHS)

PCTMS (provided by PCT)

GP and Pharmacy roles:

 Accredited 6Ps and Pharmacists with Special Interests



- QOF Management

Quality & Outcomes Framework in GMS

- Points awarded = money
- Extremely detailed, verified through visits.
- Requires registers of patients with conditions (stroke, CHD, diabetes etc.)
- · Very specific clinical actions
- 10 minute consultation time standard
- Patient Survey is prescribed form but vague on actions as a result



Darzi Report

- Proposal on Polyclinics to meet need for
- 'a new kind of community-based care at 6P practice and the traditional district a level that falls between the current general hospital
- Invites 5-10 pilots by April 2009



Darzi and Health Inequalities

- implemented will be the most important The way in which the Framework is factor in reducing inequalities.
- understanding of the baseline position from Each PCT area/borough will need a detailed which its health economy starts
- Systematic use of health inequalities impact assessments to ensure improvements are helping the most disadvantaged."



refresh of strategies that will need to take Health place next year. NHS London Board Paper 8:08:07. strategic approach to their commissioning and it As the intention is to consult on the Healthcare strategies on this document. To do so would be to develop their strategies. PCTs should have a PCTs should use the available clinical evidence for London: A Framework for Action report, to pre-empt the results of the consultation. is important that this work continues. The Framework for Action should inform the PCTs are not in a position to base their outcome of the consultation on the

GPs & Pharmacists Contracts

Services	EXAMPLES	PLES
NCPC	GPs	Pharmacists
Essential	General care	Dispensing
Advanced	Advanced Cervical Screening	Medicines Use Review
	Directly: Flu vaccinations	Supervised
Enhanced	Nationally: Drug & Alcohol	consumption of medicines e.g.
	Locally: PCT	methadone
	determines	1) Health

Gaps in the Strategy

· Buy in from GPs?

View of LMC?

Maturity of practice-based commissioning?

Views of commissioning groups?

Willingness of individual practices of relocate? Financial consequences for individual GPs?



Equity Formula

Disadvantage in existing area judged by proportion of frail older people living alone other déprivation indicators (free school unemployment rate disability car ownership lone parents meals)

· Frequent users of GPs

Nursing homes

Availability of community pharmacies



Gaps in the Consultation

- What is actually being consulted on?
- Which practices will move?
- What is the variation in services to patients that is proposed?
- How many individual practices will be left?
- Which ones will be left and how will this be determined



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Better Local Healthcare Campaign

Memorandum to Haringey Council Overview and Scrutiny Committee September 2007

Absence of concrete plans

There is no detailed information publicly available regarding precisely which services will be offered at Hornsey Central Health Centre.

The current consultation document – *Developing World Class Primary Care in Haringey* – does not contain specific details on what services are intended to be provided on the Hornsey site. Instead the document sets out a series of aspirational objectives as to the kind of activities and opening hours that <u>could</u> be available at a super health centre. It does not say which services <u>will</u> be provided.

In August 2007, the Chief Executive could not say definitively what additional services will be provided there. The PCT is apparently working with local GPs to design the new services and care pathways for West Haringey. But there is no information as to which GPs are involved nor whether their patients will consulted and involved as well in the process.

In the absence of such crucial information, it is impossible to see how the PCT can carry out a meaningful public consultation. The PCT's plans appear to depend on what GPs and the local authority will offer.

Key questions:

- What services will definitely be provided at Hornsey Central Health Centre?
- How will the proposed provision of services, including centralisation, be an improvement on the current situation?
- Which services will be NHS-provided and which services will be offered by private providers, such as diagnostic facilities?
- Which services will be available permanently at the site and which will be provided by mobile visiting facilities?
- What is the evidence base and how does this relate to the PCT's plans for the site?
- Has a detailed impact assessment been carried out on the implications of the plans, for instance, the implications for people with limited mobility of having to travel further for GP and other primary care services, and the environmental effects of centralisation of services on transport; or the implications for local pharmacies of a pharmacy being located at the site?
- Which local pharmacies have been consulted about the plans for a pharmacy on the site; what has been their reaction; is it likely that a

local pharmacy will re-locate there; will Assura Group's pharmacy division provide the pharmacy?

Absence of proper consultation strategy

The PCT does not appear to have a clear and detailed consultation strategy. The current consultation document lacks detail; it is not written in an accessible and easily understandable form; and the questions are too broad. No options are offered for consideration.

Proper consultation depends on meaningful information being provided in an easily accessible form as early as possible in a decision-making process. A few meetings have been held which have ostensibly included discussion of the document but in reality these have been woefully inadequate. Little concrete information has been provided to inform discussion.

The PCT does not appear to have any strategy to engage with local people in a systematic way. The current consultation exercise is fundamentally flawed, excluding, and discriminatory. For instance, patients of local GPs should be consulted, and efforts should be made to reach older people and disabled people who may not be able to go to public meetings. Documents should be made available in a range of languages and in a variety of formats including large print and tape.

The Cabinet Office's Code of Practice on consultation for government departments sets out six consultation criteria:

- 1. Consult widely throughout the process, allowing a minimum of 12 weeks for written consultation at least once.
- 2. Be clear about what your proposals are, who may be affected, what questions are being asked, and the timescale.
- 3. Ensure your consultation is clear, concise and widely accessible.
- 4. Give feedback regarding the responses received and how the consultation process influenced policy.
- 5. Monitor your department's effectiveness at consultation.
- 6. Ensure your consultation follows better regulation best practice.

The PCT's proposals are not clear, concise nor widely accessible. Nor is it clear what the proposals are or who may be affected. The PCT singularly fails to communicate or give proper feedback.

Key questions:

- Does the PCT have a clear consultation strategy; if so, what is it?
- Is the PCT intending to consult patients of local GPs who may before making a decision or entering into agreements with GPs to relocate to Hornsey Central?
- How does the PCT intend to consult older people, disabled people, and people with learning disabilities about its primary care plans?

- Will the PCT make a commitment to carrying out a full consultation with local people on the plans for Hornsey Central <u>before</u> making decisions or entering into agreements or contracts regarding services on the site?
- Will be PCT make consultation proposals available in a range of languages and formats to ensure the information is fully accessible?
- What is the PCT's understanding of meaningful consultation?

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Initial comments on Haringey Primary Care Strategy

Haringey Health Scrutiny Panel

Evidence session Monday 3rd September 2007

given by

Maureen Dewar, Chair of Patient and Public Involvement (PPI) Forum Haringey The Forum Support Organisation for PPIF Forum Haringey is

Community Investors Development Agency, Resource Centre; 2 Factory Lane London N17 9FL. Tel: 0800 019 1281

For further information contact:

Jo Wealleans (Strategy & Development) <u>io@cidagroup.org</u> Savi Hensman (Research & Policy) <u>savi@cidagroup.org</u>

Kelly Whiteside (PPI Forum Support Haringey) kelly@cidagroup.org

A brief note about PPI forums and how they work (1)

PPI Forums are independent statutory bodies set up in December 2003 with powers and dedicated support to help them monitor and review local health services and make reports and recommendations to Trusts about local health matters affecting local people, patients and carers. They can also refer matters to other local or national bodies such as the local Scrutiny Committee or the local M.P., the Minister for Health, the Healthcare Commission or the National Patient Safety Agency.

local organisations concerned with health and related matters such as social their work to get sufficient expertise, including from patients as well as other The Forums can also make visits, including to primary care facilities in the case of PCT area forums, ask Trusts for information and involve others in

At present, there is a PPI Forum for every NHS and Care Trust in England, including Foundation Trusts. For Trusts serving Haringey, the PPI Forums are: PPIF Haringey; PPIF North Middlesex University Hospital; PPIF Whittington Hospital; PPIF Barnet, Enfield and Haringey Mental Health

A brief note about PPI forums and how they work (2)

- forums' work plans are: PPI Forum Haringey (PCT): mental health; care of the young and the elderly; review of Dentistry provision in Haringey; North Each forum has a work plan which it uses to try and prioritise what can sometimes seem like a considerable work load. Current priorities in local communications; Whittington forum: foundation trust status, patient transport; BEHMHT forum: re-development of St. Ann's. Midd forum: quality of patient care issues including: nutrition and
- PPI Forum Haringey is holding a meeting in public on 11th September at the Chestnuts Centre in St. Ann's Road, opposite the hospital, at which the Primary Care Strategy will be discussed.

consultation on the Primary Care Strategy, contact Kelly at Community Investors, our forum support organisation on 0800 019 1281 or come along If you would like more information about the meeting or the Forum's to the meeting.

Haringey Primary Care Strategy consultation process

The consultation process still has some time to run and our Forum's meeting in public to discuss the strategy has yet to happen, so we can only speak from experience to date. The new PPI team at the PCT have made efforts to timetable for consultation with us. Several members of local PPI Forums and involve the Forums in the consultation on the strategy and have shared their outlined and views were sought and presentations given on Public Health and the London Network for nurses and midwives 'Strategies for improving others attended an event at the Cypriot Centre where the Strategy was patient experience'

to participate in other events and suggest groups which should be contacted meeting to discuss the consultation process and Forums have been invited The new PPI lead, Christina Gradowski, has also attended our Forum and our forum support organisation is helping with this. It will be helpful, as part of the ongoing consultation process and at the end, for the PCT to identify how the comments received have been taken into account or influenced its decisions and how this strategy links both to what has gone before, especially work done on health inequalities and public health, and to what else is to come, including Professor Sir Ara Darzi's _ondon-wide NHS review, particularly in relation to maternity services

Initial general observations 1

- Not everyone understands what 'primary care' means and some people might be further put off by it being referred to as 'world class'
- It might be important for people to understand how these proposals link with the Barnet, Enfield and Haringey Clinical Strategy which is also out for consultation e.g. the extent to which services currently provided in hospital are likely to shift to 'super health centres' and the possible effects
- adequate in quality and quantity if far more people are required to get care outside hospital than at present? Will the new arrangements, including training of health professionals, be
- Will the local authority be faced with extra demand, and if so will it be able to cope?
- What kinds of professionals will be diagnosing patients seeking urgent

Initial general observations 2

- People are likely to want to know which GP practices and other facilities are likely to relocate to these super health centres, and which will remain in place? And at least roughly how long this will take to happen? This will be relevant information for people to have, especially for transport and ease of access. At first sight, there seems to be a bit of gap around Turnpike Lane area and 'the Ladder'. Perhaps a map showing this could be prepared for presentations?
- the only place for some services? Might they offer opportunities for services to be sited together (e.g. occupational therapy and community mental health as well as physiotherapy)? Would they widen access for those whose own Would the pattern of services be similar in all such centres? Will these be GP may not have sufficient capacity/interest to address certain types of needs e.g. around mental health?
- happen while the new facilities are being prepared? It isn't very clear if this What are the plans for how the new services to be rolled out? What wil is a ten-year plan. People need to know to make informed choices.

Ouestions from consultation and other meetings attended

- increasingly provided in primary care settings, and many people with mental What would be the impact on people of all ages with mental health needs, including long-term mental health care needs? Mental health care is health problems also have physical health problems.
- Will St Ann's site be used to meet the health care needs of the community?
- spectrum of communities, especially in relation to continuing care and other men on the east side of Haringey? Or contribute to meeting the needs of a diverse population, including young people, in relation to sexual health for health inequalities, for instance in relation to lower life expectancy among example? How would they support the needs of the elderly from a wide In what ways would 'super health centres' improve access and reduce long-term health needs, including unmet needs?

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